

Govt. of India
Ministry of Human Resource Development
Dept. of School Education and Literacy
Mid Day Meal Division

PAB-MDM meeting
to consider and approve AWP&B 2018-19

(Date of the meeting: 14.06.2018)



APPRAISAL NOTE

STATE : UTTAR PRADESH

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Status on Pre requisite steps required for submission of AWP&B

Pre-requisite step	Status
Plan should be approved by SSMC Meeting	Yes
100% payment of honorarium shall be made to cook cum helpers up to March, 2018.	Yes.
100% payment of cost of food grains shall be made to FCI up to 31st March, 2018.	No
Separate and detailed MME plan.	No
Bank account should be opened for cook cum helpers	Yes
Plan should also be submitted through MDM-MIS	Yes
Action Taken Note on the assurances given by the State during PAB meeting 2017-18.	Yes
Annual and Monthly data entry for the FY 2017-18 should be completed up to March 2018.	Yes
Plan should be submitted within the scheduled date in hard and soft copies both.	Yes

Issues

- i) Coverage of children is very low (57% only)
- ii) Payment of Honorarium to CCHs by cheque.
- iii) Construction of 361 kitchen-cum-stores & surrender of remaining funds to GOI as per last PAB decision is still pending.
- iv) Total outstanding bills of Rs.1991.38 lakh as on 31.03.2018 as per FCI Statement.
- v) kitchen devices yet to be procured for 7037 new schools and replacement for 16573 schools.
- vi) MDM Rules 2015 not yet notified.
- vii) Mismatch of data in MIS and AWP&B 2018-19.

Best Practices

- i) (IVRS) Interactive Voice Response System for Daily Monitoring of Mid Day Meal Scheme at school levels.
- ii) Provision of seasonal fruits once a week from State resources.
- iii) State Government provided stainless Steel Plates and Glasses to one crore students in the schools.
- iv) Mandatory policy for Engagement of CCHs- Cook should be the Parent of the child studying in that particular school.
- v) 90% schools using LPG as fuel.
- vi) Creation of 'MAA SAMUH' for testing of meals.
- vii) Coverage under Aadhaar is 80%

Introduction:

National Programme of Nutritional Support to Primary Education also known as Mid-Day Meal Programme, was launched as a centrally sponsored scheme on 15th August 1995. It's objective is to boost universalization of primary education and to improve the nutritional status of children by the food being given to them.

On 28th November 2001, the Hon'ble Supreme Court passed the following order:-

"1- We direct the State Government/Union territories to implement the mid-day meal scheme by providing every child in every government and government assisted primary schools with a prepared mid-day meal with minimum contents of 300 calories of energy and 8-12 grams of protein each day of school for a minimum of 200 days. Those governments providing dry rations instead of cooked meals must within 3 months start providing cooked meals in all government aided primary schools in all of the districts of the state (in order of poverty) and must within a further period of 3 months extend the provisions of cooked meals to the remaining parts of the state.

2- We direct the Union of India and the FCI to ensure provision of fair average quality grain for the scheme on time. The State/Union Territories and the FCI are directed to do joint inspection of food grains. If the food grain is found, on joint inspection, not to be of fair average quality, it will be replaced by the FCI prior to lifting."

In compliance of the Hon'ble Supreme Court's order dated 28-11-2001 cooked meal is being served to the beneficiaries of Mid-Day Meal from 1st September 2004. The food being served has been enriched by raising its protein contents and calorific value from 15th August 2006 and now it must have 450 calories of energy and 12 grams of protein in Primary Schools. In Upper Primary Schools, it should provide 700 calories and 20 grams of protein. In Upper Primary Schools, the mid-day meal programme has started from 17th October, 07 in 695 Educationally Backward Blocks and Forest Areas of 66 districts. Now this programme is running in upper primary schools of all blocks of the State. Improved weekly menu has been circulated. The menu provides for such a diet so as to meet the enhanced energy level and protein contents.

The objective of the scheme is to increase enrolment, retention and the learning abilities of the beneficiaries, especially of children belonging to poor and downtrodden sections of the society, and, to provide a delicious meal to school going children. It is also visualized that such a meal would promote friendship and feelings of brotherhood among the children belonging to different caste, colour and creed.

1. Basic Information:

(Year 2017-18)

S. No.	INDICATORS	STATUS		
1. No. of Institutions		PRY	U PRY	TOTAL
i)	Approved by MDM-PAB for 2017-18	114507	54387	168894
ii)	Covered during the year	114080	53765	167845
2. No. of Children				
i)	Approved by MDM-PAB	7215553	3105735	10321288
ii)	Enrollment as on 30.9.2017	12094277	5589011	17683288
ii)	Average No. of children availed MDM during 01.04.2017 to 31.03.2018*	7092792 (59%)	2956481 (53%)	10049273 (57%)
3. Coverage of children as per Quarterly Progress Report (QPR)				
i)	Average no. of children availed MDM as per QPR-1	5570438	2169704	7740142
ii)	Average no. of children availed MDM as per QPR-2	7132176	3133910	10266086
iii)	Average no. of children availed MDM as per QPR-3	7784140	3279288	11063428
iv)	Average no. of children availed MDM as per QPR-4	7234212	2849595	10083807
4. No. of Working Days				
i)	Approved for 2017-18	247	227	
ii)	Covered during 2017-18	247	226	
5. Per unit cooking cost per child per day (in Rs.)				
AVERAGE UNIT COOKING COST PCPD		4.13	6.18	
State's contributions in cooking cost per child per day		1.65	2.47	

*percentage to enrolment

The minimum mandatory State Share is Rs. 1.65 and Rs. 2.47 per child per day for primary and upper primary respectively.

Part-B : Review of Performance in 2017-18 (01.04.17 to 31.03.2018)

2. Based on the information provided by the State Government in its AWP&B 2018-19, the performance during 2017-18 (01.04.17 to 31.03.2018) was reviewed. The major issues in implementation during 2017-18 are summarized as under: -

2.0 Coverage of Institutions

Coverage in terms of No. of institutions.

Difference between PAB Approval (Target) Vs No. of institutions covered (Achievement) –

i) PRIMARY		
The number of existing institutions		= 114460
Number of institutions covered during 01.04.17 to 31.03.18		=114080 (100%)
ii) UPPER PRIMARY WITH PRIMARY CLASSES		
The number of existing institutions		= 1299
Number of institutions covered during 01.04.17 to 31.03.18		= 1206 (93%)
ii) UPPER PRIMARY		
The number of existing institutions		= 53073
Number of institutions covered during 01.04.17 to 31.03.18		= 52559(99%)

The State is not covering 987 schools under Mid Day Meal because guardians of students in 08 schools are not accepting mid day meal; 147 schools have zero enrolment; District Magistrate has removed the NGO which was supply mid day meal in 75 schools; 26 New Schools; 08 Schools in Rented building and negligible enrollment No Space for Kitchen; mid day meal is not being served in 369 schools due to management dispute and mid day meal would be started in 354 schools from July, 2018.

2.1 Coverage of Children

2.1.1 Coverage against Enrolment :

a) Primary - Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Aailed MDM (Achievement) (Refer Table 2.3 of the Analysis Sheet).

Total Enrolment as on 30.09.2017	= 12094277
Average number of children aailed MDM during 01.04.17 to 31.03.18	=7092792 (59%)

Districts	Enrolment Primary	Average number of children aailed MDM	% Coverage against enrolment
1	2	3	4
66-SHRAWASTI	101637	48745	48%
73-SAMBHAL	155635	78016	50%
61-RAI BAREILY	182386	92744	51%
59-PILIBHIT	128411	66516	52%
03-ALLAHABAD	330601	172287	52%
13-BARABANKI	251732	132616	53%
07-BADAUN	245300	131697	54%

02-ALIGARH	161807	87187	54%
57-MORADABAD	135871	73507	54%
32-GORAKHPUR	244393	132349	54%
21-AMETHI	123823	67184	54%
65-SHAHJAHANPUR	258528	140701	54%
16-BHADOHI	104518	57156	55%
35-HATHRAS	91190	50194	55%
06-AZAMGARH	283186	156669	55%
46-KUSHINAGAR	240716	134364	56%
54-MAU	139076	77930	56%
01-AGRA	195857	109842	56%
62-RAMPUR	127668	71782	56%
39-JAUNPUR	298613	168576	56%
68-SITAPUR	385484	218237	57%
09-BAHRAICH	337749	191576	57%
43-KANPUR NAGAR	128492	73622	57%
44-KAAS GANJ	103441	59706	58%
48-LALITPUR	112769	65133	58%
55-MEERUT	102753	59392	58%
69-SONBHADRA	178696	103324	58%
31-GONDA	263964	153210	58%
12-BANDA	157110	91451	58%
38-JALAUN	89769	52334	58%

The average coverage in primary classes in Uttar Pradesh is 17% less than the national average. However, within the State also, the above mentioned districts, the coverage is below the State average. It is pertinent to mention coverage in Shravasti is consistently below the State average during the last six years. The State needs to examine the less coverage in Shravasti and also in other poor performing districts.

b) Upper Primary : Coverage in terms of No. of children. Difference between Enrolment vs Average No. of Children Aailed MDM (Achievement) – UPPER PRIMARY (Refer Table 2.4 of the Analysis Sheet).

Total Enrolment as on 30.09.2017 = 5589011

Average number of children aailed MDM during 01.04.17 to 31.03.18 = 2956481 (53 %)

Districts	Enrolment Upper Primary	Average number of children aailed MDM	% Coverage against enrolment
1	2	3	4
18-BULANDSHAHAR	96797	32293	33%
58-MUZAFFARNAGAR	63494	22542	36%
27-FIROZABAD	61635	25524	41%

30-GHAZIYABAD	38581	16478	43%
02-ALIGARH	87811	38516	44%
01-AGRA	80431	35608	44%
07-BADAUN	95031	43668	46%
61-RAI BAREILY	84267	39053	46%
66-SHRAWASTI	33990	15846	47%
35-HATHRAS	46159	21595	47%
59-PILIBHIT	61771	29017	47%
43-KANPUR NAGAR	72008	34068	47%
06-AZAMGARH	138301	65573	47%
13-BARABANKI	105081	50641	48%
29-GHAZIPUR	102258	49291	48%
39-JAUNPUR	150591	74294	49%
54-MAU	75729	37361	49%

The average coverage in upper primary classes in Uttar Pradesh is 23% less than the national average of 76%. However, within the State also, the above mentioned districts, the coverage is below the State average. The State may be advised to inquire the reasons for the less coverage in Bulandshahar, Muzaffarnagar, Firozabad and in Ghaziabad and also in other poor performing districts.

2.1.2 Coverage against PAB-MDM approval:

a) Primary : Coverage in terms of No. of children. Difference between PAB Approval (Target) vs Average No. of Children Availing MDM (Achievement) (Refer Table 2.5 of the Analysis Sheet).

The number of children approved by MDM PAB for 2017-18 = 7215553
Average number of children availed MDM during 01.04.17 to 31.03.18 = 7092792 (98%)

b) Upper Primary: Coverage in terms of No. of children. Difference between PAB Approval (Target) Vs Average No. of Children Availing MDM (Achievement) (Refer Table 2.6 of the Analysis Sheet).

The number of children approved by MDM PAB for 2017-18 = 3105735
Average number of children availed MDM during 01.04.17 to 31.03.18 = 2956481 (95%)

2.1.3 No. of Meals: Difference between No. of meal to be served (Target) Vs. No. of meals served (Achievement)- PY+U PY (Refer Table 2.7 of the Analysis Sheet).

The number of meals to be served during 01.04.17 to 31.03.18 = 255.10 Crore
The number of meals served during 01.04.17 to 31.03.18 = 227.93 Crore (89%)

2.2 FOODGRAINS (PRIMARY + UPPER PRIMARY)

2.2.1 Level of Opening balance as on 01.04.17: (Refer Table 3.2 of the Analysis Sheet).

The opening balance of food grain with the State as on 01.04.2017 was 29457.14 MTs (10%). The total allocation of food grains during 2017-18 is 293541.86 MTs. However 17 districts had the negative and 2 districts had nil opening balance as on 01.04.2017. But three districts namely Shrawasti, Ambedkar Nagar and Jalaun had 83%, 161% and 165% of opening balance. Such a huge unutilized food grain

indicates that the either there were interruptions in the scheme or the scheme was not implemented properly in these districts. State needs to look into the reasons of having more than 100% of unutilized of foodgrains in the above two districts.

2.2.2 Level of unspent balance as on 31.03.18: (Refer Table 3.3 of the Analysis Sheet).

The State had 29011.99 MTs unspent balance of food grain as on 31.03.2018, which is 10% of the annual allocation. 14 districts had reported negative closing balance of foodgrains as on 31.03.2018. However 14 districts reported positive closing balance in the range of 17% to 160% foodgrains of the annual allocation. Such a huge unutilized food grain indicates that the either there were interruptions in the scheme or the scheme was not implemented properly in these districts. State needs to look into the reasons of having more than 100% of unutilized of foodgrains in some districts.

2.2.3 Availability of Food grains: (01.04.17 to 31.03.18) (Refer Table 3.5 of the Analysis sheet).

The State Government Lifted 260564.80 MTs of food grain from Food Corporation of India. The State had unutilized food grain of 29457.14 MTs with it at the beginning of the year. Thus the total availability of food grain with the State was 290021.94 MTs which the 99% of the annual allocation of food grains to the State during 2017-18. An analysis of district wise availability of food grains as on 31.03.2018 in 34 district reported the availability of food grains more than 100% up to 255%. The State needs to look into the huge availability of food grains in the districts viz Badaun (118%), Lalitpur (119%), bulandshahar(120%, Shrawasti(171%), Ambedkar nagar (253%) and Jalaun (255%)

2.2.4 Utilization of food grains: (Refer Table 3.7 of the Analysis sheet)

The State utilized 261009.95 MTs (89%) of food grains against the allocation of 293541.86 MTs. The analysis indicates that low utilization of food grains was found in the districts namely Aligarh(74%), Sambhal(76%), Ballia, Lakhimpur Kheri & Ghaziabad (77%) and in Azamgarh (78%) against the allocated quantity of food grains. The State should examine the reasons of low utilization of food grains by these districts.

2.2.5 Payment of cost of foodgrains to FCI: (Refer Table 3.9 of the Analysis sheet)

The FCI has submitted bills for Rs. 11285.80 lakh during 2017-18 towards cost of food grains. The State has made payment of Rs.10159.08 lakh (90%) to FCI. Thus the total outstanding of the financial year is Rs. 1126.72 lakh which is yet to be cleared by the state. As per the FCI statement the total outstanding bills during 2017-18 Rs.1991.38 lakh as on 31.03.2018 The State is requested to look urgently make all the payment to FCI.

2.3 COOKING COST (PRIMARY + UPPER PRIMARY)

2.3.1 Level of Opening balance as on 01.04.17: (Refer Table 4.1.1 of the Analysis Sheet)

The State had Rs. 9191.93 lakh opening balance as on 01.04.2017. The district wise analysis of opening balance of cooking cost as on 1.04.17 shows that in 19 districts reported negative opening balance at the beginning of the year and in the 3 districts Ghaziabad Chitrakoot and Hathras reported (0%) opening balance. However 3 district Faizabad (31%), Sitapur (43% and Lalitpur (54%) reported more than 30% opening balance in the beginning of the year. With negative balance or Zero OB of cooking cost how the meals were cooked and served? The State is requested to look into the issue

2.3.2 Level of closing balance as on 31.03.2018 : (Refer Table 4.1.2 of the Analysis Sheet)

State has allocation of Rs. 121117.56 Lakh for the year 2017-18. The unspent balance at the end of the year of 2017-18 is Rs. 10450.28 lakh which is 9% of the total allocation. The district wise analysis of unspent balance of cooking cost as on 31.03.18 shows that 4 districts had negative unspent balance 3 districts had 0% and 2 districts Lalitpur (31%) and Kanpur Dehat (35%) had more than 30% unspent balance of the cooking cost.

2.3.3 Utilization of Cooking cost : (Refer Table 4.5 of the Analysis Sheet).

The State has utilized Rs.108049.22 lakh (90%) against the allocation of 121117.56 lakh during 2017-18.

2.4 Reconciliation of utilization and performance during 2017-18 (1.4.17 to 31.03.18)

2.4.1 Mismatch in utilization of Food grains vis-à-vis cooking cost: (Refer Table – 5.1 of Analysis Sheet)

Ideally the percentage utilization of cooking costs and food grains should tally with each other. The data furnished in the AWP&B reveals that the level in utilization of cooking cost (90%) and food grains (89%). Thus, there is a mismatch of 1% in the utilization of cooking cost and food grains.

2.5 Cook-Cum-Helper (PRIMARY + UPPER PRIMARY): (Refer Table – 6.2 of Analysis Sheet).

The State has engaged 395704 cook-cum-helpers (CCH) against PAB approval of 397829. Thus, 2125 are yet to be engaged by the State. These CCH are paid honorarium @ Rs.1000.00 per month per cook-cum-helper for ten months in a year on sharing basis in 60:40 ratio. However, States can contribute more from their own resources. Uttar Pradesh is not making additional contribution for CCH from its share. These cook-cum-helpers receiving honorarium through their bank accounts or in some districts by cheque.

The State had Rs. 2294.68 lakh opening balance as on 01.04.2017. An amount of Rs.37415.41 lakh was released for payment of honorarium to CCH. The expenditure is Rs. 39333.90 lakh (99%) on an average. The State proposes to engage 7524 additional CCH during 2018-19 where the meal is serving in schools through centralized kitchens

2.6 Utilization of MME (Refer Table – 7.2 of Analysis Sheet)

The annual allocation for MME during 2017-18 is Rs. 1928.57 lakh. There was opening balance of Rs. (-) 824.59 lakh with the State on 01.04.2017. Rs 1909.23 lakh were released to the State. Thus the State had total availability of Rs.1084.64 lakh with it during 2017-18. The State has utilized Rs.1992.44 lakh (103%) of the annual allocation.

2.7 Utilization of Transportation Assistance (Refer Table – 8.2 of Analysis Sheet)

The State had Rs. (-)705.13 lakh opening balance on 01.04.2017. The annual allocation for Transport Assistance during 2017-18 is Rs.2201.53 lakh. The State had lifted 260564.80 MTs of food grain from FCI during the year. Thus, transportation assistance @ 75 per quintal for carrying the food grains to schools is Rs. 1954.24 lakh. The State has incurred the expenditure of Rs. 1988.38 lakh (90%) on transportation of food grains from FCI godowns to schools. Thus the expenditure on transportation assistance is in excess of the admissible expenditure.

2.8 Construction of Kitchen-cum-stores (Reference Table -9.1 of Analysis Sheet)

Central assistance of Rs. 75000.66 Lakhs has been released for construction of Kitchen-cum-Stores in 122572 schools during 2006 -07 to 2017-18. No additional kitchen-cum-stores was sanctioned to the State from 2010-11 till 2017-18.

Out of 122572 Kitchen-cum-Stores sanctioned, 112803 (92%) Kitchen sheds have been constructed. State Government during appraisal informed that 361 units will be constructed as per plinth area norms and State schedule rates. The remaining 9392 kitchen-cum-store and their corresponding central assistance amounting to Rs. 7723.22 lakh are proposed to be surrendered during 2018-19 as there is no demand from districts.

2.9 Procurement of Kitchen devices (Reference Table -9.4 of Analysis sheet)

The non-recurring central assistance of Rs. 9143.75 lakh was released during 2006-07 to 2014-15 for the procurement of kitchen devices in 182875 schools @ Rs. 5000/- each school. The State has utilized Rs. 8798.90 lakh entire non-recurring central assistance for the procurement of sanctioned 175838 kitchen devices. The State Government could not utilize Rs 351.85 lakh for procurement 7037 kitchen devices till 2017-18. State is requested to procure all sanctioned Kitchen Devices.

Non recurring central assistance of Rs. 7220.15 lakh was released during 2012-13 and 2015-16 for the replacement of kitchen devices in 144403 schools. The State has utilized Rs. 6391.50 lakh non-recurring central assistance for the replacement 127830 sanctioned kitchen devices ie. State could not utilized Rs. 828.65 lakh for replacement of 16573 kitchen devices. The State may utilize the remaining central assistance for replacing kitchen devices in 16573 schools during 2018-19.

3. Data Entry Status on the MIS Web Portal

3.1 Annual Data Entry:

S. No.	District	Total Schools	Completed (Saved)	Pending
1	AGRA	2746	2731	99%
2	ALIGARH	2493	2443	98%
3	ALLAHABAD	3886	3840	99%
4	AMBEDKAR NAGAR	2031	2031	100%
5	AMETHI	1919	1607	84%
6	AMROHA	1618	1618	100%
7	AURAIYA	1652	1644	100%
8	AZAMGARH	3303	3298	100%
9	BAGHPAT	743	743	100%
10	BAHRAICH	3504	3504	100%
11	BALLIA	2623	2572	98%
12	BALRAMPUR	2296	2296	100%
13	BANDA	2011	2011	100%
14	BARABANKI	3050	3050	100%
15	BAREILLY	2971	2881	97%
16	BASTI	2535	2535	100%
17	BHADOHI	1141	1125	99%
18	BIJNOR	2700	2700	100%
19	BUDAUN	2491	2385	96%
20	BULANDSHAHR	2483	2434	98%
21	CHANDAULI	1546	1546	100%
22	CHITRAKOOT	1477	1469	99%
23	DEORIA	2837	2837	100%
24	ETAH	2030	2030	100%
25	ETAWAH	1884	1884	100%
26	FAIZABAD	2146	2146	100%

S. No.	District	Total Schools	Completed (Saved)	Pending
27	FARRUKHABAD	1988	1988	100%
28	FATEHPUR	2816	2816	100%
29	FIROZABAD	2071	2063	100%
30	GAUTAM BUDDHA NAGAR	738	727	99%
31	GHAZIABAD	674	674	100%
32	GHAZIPUR	2786	2781	100%
33	GONDA	3049	3010	99%
34	GORAKHPUR	3003	3003	100%
35	HAMIRPUR - U.P.	1231	1231	100%
36	HAPUR	701	701	100%
37	HARDOI	3692	3670	99%
38	HATHRAS	1600	1600	100%
39	JALAUN	1927	1927	100%
40	JAUNPUR	3178	3145	99%
41	JHANSI	1856	1856	100%
42	KAASGANJ	1465	1441	98%
43	KANNAUJ	1777	1716	97%
44	KANPUR DEHAT	2349	2308	98%
45	KANPUR NAGAR	2464	2417	98%
46	KAUSHAMBI	1425	1407	99%
47	KUSHINAGAR	2887	2887	100%
48	LAKHIMPURKHERI	3723	3723	100%
49	LALITPUR	1560	1560	100%
50	LUCKNOW	2003	1990	99%
51	MAHARAJGANJ	2150	2150	100%
52	MAHOBA	1054	1054	100%
53	MAINPURI	2043	1974	97%
54	MATHURA	1842	1842	100%
55	MAU	1713	1704	99%
56	MEERUT	1470	1357	92%
57	MIRZAPUR	2306	2282	99%
58	MORADABAD	1853	1783	96%
59	MUZAFFARNAGAR	1293	1261	98%
60	PILIBHIT	1843	1843	100%
61	PRATAPGARH	2922	2922	100%
62	RAE BARELI	2013	2013	100%
63	RAMPUR	1984	1984	100%
64	SAHARANPUR	2064	2064	100%
65	SAMBHAL	1520	1520	100%
66	SANTKABIR NAGAR	1590	1577	99%
67	SHAHJAHANPUR	3272	3272	100%
68	SHAMLI	759	758	100%
69	SHRAWASTI	1295	1295	100%
70	SIDDHARTHANAGAR	2646	2486	94%
71	SITAPUR	4183	4183	100%
72	SONBHADRA	2331	2287	98%
73	SULTANPUR	2443	2443	100%
74	UNNAO	3064	3064	100%
75	VARANASI	1451	1440	99%
	Total	162183	160559	99%

3.3 Monthly Data Entry

Sl.No.	District	Percentage (%) Monthly data entry status : 2017-18												Average
		Apr-17	May-17	Jun-17	Jul-17	Aug-17	Sep-17	Oct-17	Nov-17	Dec-17	Jan-18	Feb-18	Mar-18	

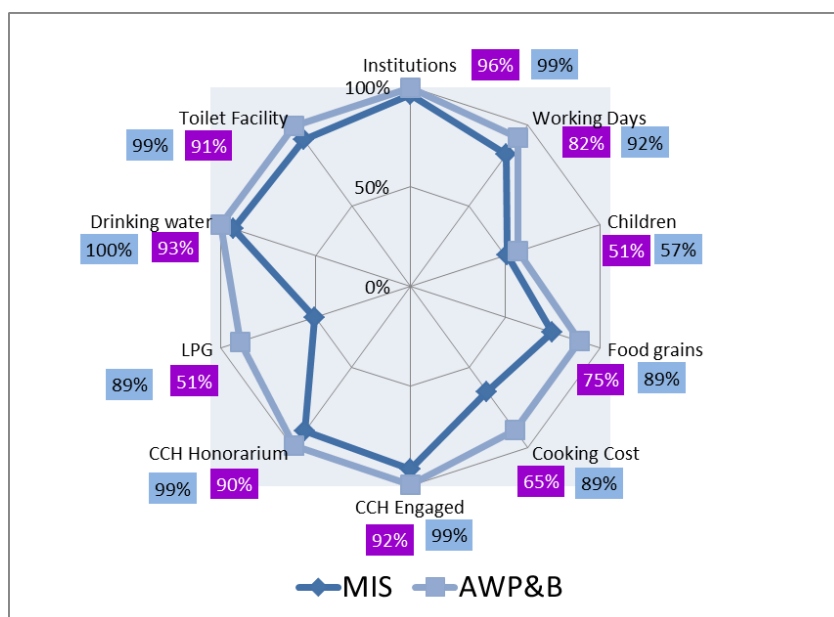
Sl.No.	District	Percentage (%) Monthly data entry status : 2017-18												Average
		Apr-17	May-17	Jun-17	Jul-17	Aug-17	Sep-17	Oct-17	Nov-17	Dec-17	Jan-18	Feb-18	Mar-18	
1	AGRA	95	95	95	95	95	95	90	89	80	73	56	34	83
2	ALIGARH	100	100	100	100	100	100	100	100	100	100	100	99	100
3	ALLAHABAD	97	97	97	97	97	96	95	92	92	72	62	56	87
4	AMBEDKAR NAGAR	100	100	100	100	100	100	100	100	100	100	100	99	100
5	AMETHI	100	100	100	100	100	100	100	100	100	100	100	98	100
6	AMROHA	100	100	100	100	100	100	100	100	100	100	100	100	100
7	AURAIYA	100	100	100	100	100	100	100	100	100	100	100	100	100
8	AZAMGARH	99	99	99	99	99	99	99	99	99	95	94	87	98
9	BAGHPAT	100	100	100	100	100	100	100	100	100	100	95	90	99
10	BAHRAICH	100	100	100	100	100	100	100	100	100	100	99	95	99
11	BALLIA	98	98	98	97	97	97	97	95	95	73	60	52	88
12	BALRAMPUR	100	100	100	100	100	100	100	100	100	100	100	97	100
13	BANDA	100	100	100	100	100	100	100	100	100	100	100	100	100
14	BARABANKI	91	90	90	90	90	90	90	64	59	58	58	43	76
15	BAREILLY	99	99	99	99	99	99	99	99	98	98	90	89	97
16	BASTI	100	100	100	100	100	100	100	100	100	100	100	100	100
17	BHADOHI	100	100	100	100	100	100	100	100	100	100	100	99	100
18	BIJNOR	100	100	100	100	100	100	100	100	100	100	100	100	100
19	BUDAUN	87	87	87	84	84	84	83	81	80	60	58	55	78
20	BULANDSHAHR	99	99	99	99	99	99	99	99	90	73	43	26	85
21	CHANDAULI	97	97	97	97	97	97	97	97	97	97	97	93	97
22	CHITRAKOOT	100	100	100	100	100	100	100	100	100	100	97	88	99
23	DEORIA	100	100	100	100	100	100	100	100	100	100	100	100	100
24	ETAH	100	100	100	100	100	100	100	100	100	100	100	100	100
25	ETAWAH	100	100	100	100	100	100	100	100	100	100	100	100	100
26	FAIZABAD	99	99	99	99	99	99	99	99	99	96	95	95	98
27	FARRUKHABAD	100	100	100	100	100	100	100	100	100	100	100	100	100
28	FATEHPUR	100	100	100	100	100	100	100	100	100	100	100	99	100
29	FIROZABAD	100	100	100	100	100	100	100	100	99	99	99	97	100
30	GAUTAM BUDDHA NAGAR	100	100	100	100	100	100	100	100	100	100	100	100	100
31	GHAZIABAD	100	100	100	100	100	100	100	100	100	100	100	99	100
32	GHAZIPUR	100	100	100	100	100	100	100	100	100	99	99	98	100
33	GONDA	100	100	100	100	100	100	100	99	99	99	98	97	99
34	GORAKHPUR	100	100	100	100	100	100	100	100	100	100	100	100	100
35	HAMIRPUR - U.P.	100	100	100	100	100	100	100	100	100	100	100	98	100
36	HAPUR	100	100	100	100	100	100	100	100	100	100	100	100	100
37	HARDOI	100	100	100	100	100	100	100	100	100	100	100	100	100
38	HATHRAS	100	100	100	100	100	100	100	100	100	100	100	90	99
39	JALAUN	100	100	100	100	100	100	100	100	100	100	100	100	100
40	JAUNPUR	95	95	95	95	94	94	91	90	84	63	23	18	78
41	JHANSI	100	100	100	99	99	99	99	99	96	94	90	66	95
42	KAASGANJ	99	99	99	99	99	98	98	97	97	95	94	65	95
43	KANNAUJ	93	93	92	92	92	92	92	91	86	73	46	32	81
44	KANPUR DEHAT	99	99	99	99	99	99	99	99	99	98	87	72	96
45	KANPUR NAGAR	99	99	99	99	99	99	98	98	98	98	98	98	99
46	KAUSHAMBI	98	96	89	80	80	80	80	79	76	69	43	29	75
47	KUSHINAGAR	100	100	100	100	100	100	100	100	100	99	99	99	100
48	LAKHIMPURKHERI	100	100	100	100	100	100	100	100	100	100	100	100	100
49	LALITPUR	100	100	100	100	100	100	100	99	99	87	65	63	93
50	LUCKNOW	97	97	97	97	97	97	97	97	97	86	65	35	88
51	MAHARAJGANJ	100	100	100	100	100	100	100	100	100	80	60	51	91
52	MAHOPA	100	100	100	100	100	100	100	100	100	84	82	76	95
53	MAINPURI	58	55	55	54	54	53	53	53	53	52	11	0	46
54	MATHURA	100	100	100	100	100	100	100	100	100	100	100	57	96
55	MAU	98	98	98	98	98	95	95	94	94	75	61	60	89
56	MEERUT	83	82	82	82	82	82	76	75	73	58	41	40	71
57	MIRZAPUR	99	99	99	99	99	99	99	99	99	99	99	95	99
58	MORADABAD	100	100	100	100	100	100	100	100	100	100	100	100	100
59	MUZAFFARNAGAR	100	100	100	100	100	100	100	100	100	100	100	100	100
60	PILIBHIT	98	98	98	98	98	98	95	90	84	52	51	25	82
61	PRATAPGARH	100	100	100	100	100	100	100	99	99	98	98	98	99
62	RAE BARELI	94	94	94	94	94	94	94	92	92	92	91	90	93
63	RAMPUR	100	100	100	100	100	100	100	100	100	99	94	71	97
64	SAHARANPUR	100	100	100	100	100	100	100	100	100	100	100	100	100
65	SAMBHAL	100	100	100	100	100	100	100	100	100	100	100	100	100

Sl.No.	District	Percentage (%) Monthly data entry status : 2017-18												Average
		Apr-17	May-17	Jun-17	Jul-17	Aug-17	Sep-17	Oct-17	Nov-17	Dec-17	Jan-18	Feb-18	Mar-18	
66	SANTKABIR NAGAR	100	100	100	100	100	100	100	100	100	100	100	100	100
67	SHAHJAHANPUR	100	100	100	100	100	100	100	100	100	100	100	91	86
68	SHAMLI	100	100	100	100	100	100	100	100	100	100	100	100	100
69	SHRAWASTI	100	100	100	100	100	100	100	100	100	100	100	100	100
70	SIDDHARTHANAGAR	96	96	96	95	95	95	94	94	80	67	67	66	87
71	SITAPUR	100	100	100	100	100	100	92	76	74	59	57	55	84
72	SONBHADRA	99	99	99	99	99	99	99	99	99	78	77	75	94
73	SULTANPUR	100	100	100	100	100	100	100	100	100	100	100	100	100
74	UNNAO	100	100	100	100	100	100	100	100	100	100	100	100	100
75	VARANASI	99	99	99	99	99	99	99	99	99	98	97	95	98
	Total	98	98	98	98	98	98	98	97	96	95	90	85	80

3.4 Mismatch in Data from MIS and AWP&B :-

COMPONENT	MIS	AWP&B
Institutions	162183	167845
Working Days	202	227
Children	9018549	10054083
Food grains (In MT)	219854	261010
Cooking Cost (Rs. in Lacs)	79220	108049
CCH Engaged	364897	395704
CCH Honorarium (Rs. in Lacs)	35673	39334
LPG	85558	150905
Drinking water	157109	168406
Toilet Facility	153969	167589

The graphical representation of the differences in data from MDM-MIS and as submitted by the State through Annual Work Plan & Budget is given below:



The above chart shows mismatch in the data under AWP&B-2018-19 and MIS in respect of number of Cook-cum-helpers engaged (7%), payment of honorarium to Cook-cum-helpers (9%), working days (10%), Cooking cost (24%) and food grains utilization (14%). The State is advised to reconcile the data.

4. Fund Flow

The State government makes budgetary provision for different objects and grants and nodal department of the state government releases financial sanctions directly to the District Collectors. The district collectors draw funds according to their requirements from district treasuries and send directly to Madhyan Bhojan Nidhi in the schools of rural areas; and in urban areas Nagar Nigams, Nagar Palika, Nagar Panchayats, town areas, FCI and Transportation agencies etc, as the case may be. In urban areas where NGO's are in operation, the conversion cost is given to them according to the bills raised by them after verification from the education department. MME fund is sent through RTGS to districts who sent to the schools through NEFT.

The status of release of funds is as under:

Instalment	Date of receipt by State	District Authorities	MDM Nidhi of schools	
Ad-hoc release	27.04.2017	18.05.2017	Within a month	
Balance of first instalment	13.07.2017	24.08.2017		
2 nd Instalment	01.12.2017	09.01.2018		
Balance of 2 nd Instalment	26.12.2017	08.03.2018		

Timely release of funds is ensured from the state level to school level through district via e-transfer mechanism. Sometimes procedural delay occurs only. Instructions have been issued to the implementing agencies/institutions to run the scheme from the available resources, which thereafter, are reimbursed from the routine budget.

5. Management Structure

In Uttar Pradesh Basic Education Department is a nodal department for rimplementing Mid-Day Meal Scheme. Mid-Day Meal Authority with proper staff has been constituted in 2006 to act as a Nodal body at State level for implementing the MDM Scheme. District Magistrates have been designated as the Nodal Officer of this scheme at District level. For frequent & effective supervision of MDM scheme in Schools, various MDM Task forces have been formed at District & Block level under the leadership of District Magistrate & Sub Divisional Magistrate respectively. The Task Forces comprise of officers from the Education department as well as other departments. At Divisional & District level, MDM cells have been established, in the office of Asst. Director (Basic)/District Basic Education Officer respectively. There is one Coordinator & one Computer Operator appointed on contractual basis in MDM cells. At the school level Mid Day Meal is provided mostly through Gram Panchayats in rural areas. In urban

areas, the Ward Members & NGOs are responsible for providing MDM. The official (accountants and computer operators) at block level made available under SSA have been instructed to work for MDM scheme too. An innovative mechanism of IVRS based monitoring system has been deployed to take information directly from schools on daily basis.

The Annual Work Plan and Budget 2017-18 has been prepared on the basis of bottom up approach. For this purpose MDM Authority made available AWP&B formats formulated by GOI to all districts. Detailed guidelines were issued to all districts for filling the AWP&B formats with the help of block and school level authority. The district level authority collected these data from block/school level. The divisional & district co-ordinators have also been trained at the workshop regarding AWP&B 2017-18 organized by mid-day meal authority. District coordinators were called at the authority to present their respective plan after which the final plan was submitted. The information of allotment of budget and food grain has taken from the sanction received from Government of India and released by state to districts. The requirement of food grains & budget for the year 2017-18 has been estimated on the basis of maximum average availing children in a quarter between the period of three quarters (Apr-Jun 2016, Jul-Sep 2016 and Oct-Dec 2016) in Primary Schools and Upper Primary schools given by district authorities in prescribed formats. The number of working days expected for the year 2017-18 is 236 for PS/UPS and 310 for STC

6. Capacity Building

In Uttar Pradesh, there are about 4 lakh cook-cum helpers working in mid-day meal scheme. Due to the compulsory provision of guardians of student to be selected as cook-cum helper, a large number of cook-cum helpers change every year. Most of the cook-cum helpers are not literate. Therefore, for the training purpose of cook-cum helpers a short film named "Poshana" is developed by MDMA with the help of UNICEF. Keeping in mind the sensitivity of mid day meal scheme, the major aspects of the scheme such as hygiene and safety measures, nutrition, inclusion, social equity etc. are included in the film. Since a majority of the cooks are not literate enough, this audio visual method of training is adopted. Also, this training film shall be used again and again to train the changed cooks over the years.

7. Grievance Redressal Mechanism

On receipt of any Grievance, MDM Authority obtains the report form district level. After scrutinizing that report, authority instructs the district level administration for taking remedial action. In many cases, the grievances are solved at district/block level by district/block authorities. For this purpose a Toll Free Number 1800-4190-102 is also established at Mid Day Meal Authority. Complaints regarding Mid day meal not being cooked regularly and quality of food are mostly received through toll free number. Necessary actions are taken by the district authorities to stop the interruptions caused in regular supply of Mid day Meal and accordingly the issues are addressed.

8. Tasting of Meal

Instructions have been issued for the food to be tasted by the teachers/Gram Pradhan and one or two of the parent, and when they certify that the food is palatable, delicious and harmless it is to be given to the children

9. Testing of Meal by accredited labs

There are 05 functional FDA laboratories in UP in Lucknow, Varanasi, Agra, Gorakhpur and Meerut. The samples collected by the Food Safety Officers are tested in these FDA laboratories. 1679 samples have been randomly collected and 1394 sample tested in laboratories, out of which only 03 samples were found substandard, for which necessary actions were taken by the district authorities.

10. Monitoring through Community Participation:

To ensure community participation in the scheme, "Mata Abhibhavak Sanghs" have been formed in the schools, so that they can supervise the cooking process and taste the food also. To ensure good quality of food being served to children in schools, it is mandatory that the cooks engaged for cooking mid day meal in school should be the parent of any child studying in that school. A Toll-Free Number 1800-419-0102 has been circulated so that people could directly inform about any interruption to Mid-Day meal Authority. School Management Committee (SMCs) have been constituted under the RTE rules and are being involved in the monitoring of the scheme. "MAA Samuh" have also been created in all schools, under which a group of 6 mothers is formed and they regularly visit the schools according to their roaster and supervise the food being cooked and served to the students

12. Rashtriya Bal Swasthya Karyakaram (RBSK)

All children in the age group 2-18 are covered under RBSK. Under this programme, general health checkup, eye checkup, recording of height and weight, distribution of iron and folic acid tablets as well as de-worming tablets and referral of seriously ill children to health centers is being done by the health professionals. This programme is conducted twice in a year. Health Check up was carried out for 11213817 children in 167877 schools, Weekly Iron Folic Acid tablets and de-worming tablets were distributed to 11213817 children in 167877 schools and 139792 spectacles were distributed in 167877 schools.

13. Aadhaar Enrolment:

11931870 students have been enrolled under Aadhar. 2167852 students have applied for Aadhar enrolment. 3583566 students are yet to be registered under Aadhar. 11925 proxy students have been deleted.

14. Kitchen Gardens

Kitchen gardens have been set up in 2226 schools at present and the work is in progress in 1372 schools. The State proposes to set up kitchen gardens in 28671 schools during 2018-19.

15. Water filtration facilities

Safe drinking water is available in 168561 schools. However 1117 schools having facilities of water filtration, 840 schools having RO, 79 schools UF, 2 schools have UV, 144 candle filter purifier, 52 schools activated carbon filter.

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S. No.	Component	PAB Approval 2017-18	Proposal for 2018-19	Recommendation
1	Institutions			
1.1	Primary	113999	113994	113994
1.2	Upper Primary	54394	54387	54387
1.3	NCLP	126	513	513
2	Children			
2.1	Primary	7215553	7784140	7784140
2.2	Upper Primary	3105735	3262804	3262804
2.3	NCLP	5383	16484	16484
3	Working Days			
3.1	Primary	247	244	244
3.2	Upper Primary	247	244	244
3.3	NCLP	310	309	309
4	Cook cum Helper			
4.1	Primary	397829	405353	405353
4.2	Upper Primary			
5	Drought			
5.1	Primary	4631076	0	0
5.2	Upper Primary	2031831	0	0
5.3	Working Days	41	0	0
5.4	Cook cum Helper	266914	0	0
6	Non Recurring			
6.1	Kitchen cum Store	0	0	0
6.2	Kitchen Devices	0	656	0
6.3	Kitchen Devices (Replacement)	13437	9601	0
7	Central Assistance (Rs in Crore)			
7.1	Regular	1066.02	1137.67	1137.67
7.2	Drought	123.52	0	0
7.3	Kitchen cum Store	0	0	0
7.4	Kitchen Devices	0	0.33	0
7.5	Kitchen Devices (Replacement)	6.72	4.80	0
Grand Total		1196.26	1142.80	1137.67

*The highest coverage reported under Quarterly Progress Report –Third quarter in Primary as well as in Upper Primary.

Quantification of Central Assistance as per Existing Norms

A. Food grains

Sl.	Stage	No. of Children	Working days	Quantity MTs.		
				Rice	Wheat	Total
1	Primary (@ 100 gms per child per school day)	7784140	244	127255.12	62677.90	189933.02
2	U. Primary (@150 gms per child per school day)	3262804	244	80010.48	39408.15	119418.63
3	NCLP (@150 gms per child per school day)	16484	309	511.90	252.13	764.03
TOTAL		2589828		207777.5	102338.18	310115.68

B. Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)

Sl. No.	Component	Amount admissible (Rs. in lakh)
1	2	3
Primary		
1	Cost of Food grains @ Rs. 3000/- per MT for Rice and @ Rs. 2000/- per MT for wheat	5071.21
2	Unit Cooking Cost- Rs. 4.13 per child per day	
2.1	Central Share @ Rs. 2.48 per child per day	47103.39
2.2	Minimum Mandatory State Share @ 1.65 per child per day	31338.95
3	Transportation Cost @ Rs. 750.00 Per MT food grains	1424.50
4	Honorarium for cook cum Helper	
4.1	Central Share - (Rs 600 x 10 months)	24321.18
4.2	State Share - (Rs. 400 x 10 months)	16214.12
5	Management Monitoring and Evaluation (MME) @ 1.8% of 1) Cost of food grains 2) Cooking cost 3) Cost of transportation and 4) Honorarium to cook – cum-helpers	1402.56
Total Central Share		79322.84
Upper Primary		
6	Cost of Food grains @ Rs. 3000/- per MT for Rice and @ Rs. 2000/- per MT for wheat	3188.48
7	Cooking Cost- Rs. 6.18 per child per day	
7.1	Central share @ Rs.3.71 per child per day	29536.21
7.2	Minimum Mandatory State Share @ Rs.2. 47 per child per day	19664.27
8	Transportation cost @ Rs. 750.00 Per MT food grains	895.64
9	Honorarium to Cook-cum-Helpers	
9.1	Central Share - (Rs 600 x 10 months)	Mentioned in

9.2	Minimum Mandatory State Share- (Rs. 400 x 10 months)	primary
10	Management Monitoring and Evaluation (MME) @ 1.8% of 1) Cost of food grains 2) Cooking cost 3) Cost of transportation and 4) Honorarium to cook – cum-helpers	605.17
Total Central Share		34225.49
NCLP		
11	Cost of Food grains @ Rs. 3000/- per MT for Rice and @ Rs. 2000/- per MT for wheat	20.40
12	Cooking Cost- Rs. 6.18 per child per day	
12.1	Central share @ Rs.3.71 per child per day	188.97
12.2	Minimum Mandatory State Share @ Rs.2. 47 per child per day	125.81
13	Transportation cost @ Rs. 750.00 Per MT food grains	5.73
14	Management Monitoring and Evaluation (MME) @ 1.8% of 1) Cost of food grains 2) Cooking cost 3) Cost of transportation and 4) Honorarium to cook – cum-helpers	3.87
Total Central Share		218.97
Grand Total for Central Share (Pry + Upper Primary + NCLP)		113767.30

C. Non-recurring : NIL

D. Total Requirement of Funds for 2018-19

(Rs. in lakh)

Component		Centre Share	Minimum Mandatory State share
Recurring	Normal	113767.30	67343.15
	Drought	0	0
Non- recurring		0	0
Total		113767.30	67343.15

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